



OFFICER REPORT TO LOCAL COMMITTEE (WOKING)

LOCAL PREVENTION FRAMEWORK

7 DECEMBER 2011

KEY ISSUE

Priorities for the use of the commissioning budget under the devolved Local Prevention Framework arrangements have been identified and are submitted in this report for approval.

SUMMARY

The Youth Task Group set up by the local committee has identified key priorities in Woking to prevent young people becoming NEET (not in education, employment or training) and to prevent young people from becoming involved in the youth justice system. This report brings forward recommendations from the Task Group on how the local commissioning resource should be allocated against need.

OFFICER RECOMMENDATIONS

The local committee (Woking) is asked to agree:

- a) That 50% of the funding (£57k) is used to target individual young people at risk of becoming NEET or entering the youth justice system for the first time, with a weighting to include an appropriate number of looked after children.

- b) That the remaining 50% of funding is used to target the following geographic areas with a focus on parenting/a whole family approach and raising aspirations, with the funding split weighted towards the number of young people in each area:
- Goldsworth Park and Lakeview
 - Sheerwater and Maybury
 - Byfleet
 - South Woking (specifically Old Woking, Kingfield and Westfield and Barnsbury)
 - Knaphill
- c) To delegate the provision of Surrey Outdoor Learning and Development (SOLD) resource to officers to manage on a referred basis, coordinated through the Youth Support Service. The Task Group will be able to comment on the suitability of interventions put forward by officers to address the prevention agenda.
- d) Note that nominations for the chairman of the Centre Based Youth Work Steering Board is to be discussed further and recommendations will be brought back at a later date.
- e) Note that the local committee (Woking) has a Small Grants allocation of £17,000 for the year commencing 1 April 2012. This will be available to support small voluntary youth organisations with grants of £500 to £1,000 and exceptionally up to £5,000.

1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the County Council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The Local Prevention Framework (LPF) is an allocation of £114k to the SCC local committee in Woking to commission outcomes to prevent young people becoming NEET or entering the youth justice system. Additionally, £17k is available for the Local Committee to allocate as grants. The allocations are based on the number of young people who are NEET and the number of young people who entered the youth justice system (first time entrants).
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the government's localism agenda. This is the first time that this approach has been tried anywhere in the country.
- 1.4 The purpose of the LPF is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the youth justice system. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.
- 1.5 A needs assessment workshop was held on 1 November 2011 with a wide range of representatives including young people, members, education, voluntary organisations, housing associations, police, youth development service and youth justice. The workshop was able to consider the data on NEET and youth offending (including the predictive factors), as well as the perspectives and experience of the workshop participants. In addition, the Task Group sought the views of young people within their own setting.
- 1.6 Also under consideration by the Task Group is the deployment of an outreach programme which will be delivered by the Surrey Outdoor Learning and Development service, as well as the chairmanship of the steering groups for the county council youth centres in Woking.
- 1.7 Surrey Outdoor Learning and Development (SOLD) provides a range of outdoor learning opportunities for schools, youth groups & youth organisations from its three centres at High Ashurst (Boxhill), Henly Fort and Thames Young Mariners. Additionally, SOLD has developed an

outreach programme that can be delivered to young people in their local community and will focus on learning skills that will increase protective factors for young people at risk (especially soft skills around team working, trusting others and leadership). Woking will have 20, three-hour sessions available with a capacity of up to 20 young people per session. These sessions can be delivered locally to any part of the borough.

- 1.8 The new service will see the youth work delivered from each of the youth centres based in the borough, managed by a third sector organisation. A youth club advisory group will be established for each centre chaired by a county councillor (or his/her nominee) and with membership drawn from local young people, a borough councillor and community representatives.

2 ANALYSIS

Within Woking, the likelihood of a young person becoming NEET or entering the youth justice system is correlated with young people who have one or more of these predictive risk factors:

- School attendance less than 80%
- Excluded from school
- Engaged in anti social behaviour
- Statement of Special Education Need or on school action/school action plus

- 2.1 Levels of young people who are NEET and First Time Entrants (FTE) are generally low in Surrey, but in Woking, these levels are above the average for Surrey. Based on the supporting data, it is apparent that there are geographical areas where need is most concentrated, however, the majority of NEET young people are evenly spread across the more urban areas of the borough.
- 2.2 This data is supported by the Risk of NEET Indicator (RONI) map which shows where those young people at risk of becoming NEET are located. Following the workshop it was clear that this reflects the local knowledge as the key areas identified as target areas were Goldsworth Park and Lakeview, Sheerwater and Maybury, Byfleet, South Woking (Old Woking, Kingfield and Westfield and Barnsbury) and Knaphill.

Also in support of these areas identified, is the Index of Multiple Deprivation (IMD) data 2010 as seen in the table below.

Woking Ranking	Ward in which LSOA is located	Rank from amongst 709 LSOAs in Surrey
1	Maybury and Sheerwater	1
2	Goldsworth East	3
3	Maybury and Sheerwater	19
4	Maybury and Sheerwater	21
5	Byfleet	43
6	Old Woking	44
7	Hermitage and Knaphill South	52
8	Kingfield and Westfield	58
9	Maybury and Sheerwater	71
10	Maybury and Sheerwater	75

LSOA = Lower-level Super Output Area

- 2.3 Levels of young people who are first time entrants into the youth justice system are also above the Surrey average (One in Ten). The pattern of those young people who are FTE follow that of NEET. However, there is a higher concentration in Byfleet and south of Woking town centre.
- 2.4 Those who attended the workshop were asked to consider what they thought the key risk factors were for a young person becoming NEET / FTE. The highest scoring risk factor was poor parenting skills and a lack of whole family support. Following on from that was domestic abuse, lack of transport, mental health and raising aspirations. It was agreed that some of the issues are cross-cutting needs, such as mental health and Looked After Children.

The following is the list of risk factors / issues identified by the workshop group. They are listed in priority order.

Ranking from workshop	Need
23	Parenting skills/wrap around support for children and their family
15	Domestic abuse – effects on young people
14	Transport
13	Raising self esteem of young people
13	Young people with mental health issues
13	Life skills
11	Information, advice and guidance for young people leaving education
10	Looked after children
10	Sexual health awareness
8	Raising aspirations
8	Housing for 16-18 year olds
7	Integrated services/local networks across the ages
3	Young carers
3	Bright but disengaged young people
3	Positive image of young people
2	Support for transition from year 11-12
2	Income deprivation/employment
1	Truancy

3 CONSULTATIONS

- 3.1 The local prevention framework is one of several delivery models which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, partner agencies. Members have been consulted through the county council's PVR Member Reference Group. Further views of young people were sought during a drop in at a youth group in Barnsbury, as well as on Facebook. Additionally, local engagement has taken place through the Local Committee Task Group and the workshop held on 1 November 2011.

4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS

- 4.1 It is anticipated that local commissioning will offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

5 EQUALITIES AND DIVERSITY IMPLICATIONS

- 5.1 The devolved commissioning budget is likely to be targeted on groups who are vulnerable or at risk.

6 CRIME AND DISORDER IMPLICATIONS

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

7 CONCLUSION AND RECOMMENDATIONS

- 7.1 Following a meeting of the Task Group on 16 November 2011, the following recommendations have been put forward.
- 7.2 It was agreed to recommend to the local committee that 50% of the funding should be used to target individuals identified as being at risk of becoming NEET or entering the youth justice system for the first time. The bidders will be expected to demonstrate how many young people they could target with the funding available and how success of the interventions would be measured. The number of young people identified with specific vulnerabilities needs to be weighted to include an appropriate number of looked after children.
- 7.3 It is recommended that the remaining 50% of funding should be targeted at the following specific geographic areas, with the split of funding weighted towards the number of young people within each area.
1. Goldsworth Park and Lakeview
 2. Sheerwater and Maybury
 3. Byfleet
 4. South Woking (specifically Old Woking, Kingfield and Westfield and Barnsbury)
 5. Knaphill
- 7.4 The bidders will be expected to work with the young people (and their family) in a holistic way and work to address parenting/family skills and raising self-esteem and aspirations of the whole family. Issues to consider would be expected to include domestic abuse, mental health and life skills as part of this work. The bidders will be expected to do research as to what is already happening in Woking so as to avoid putting forward a proposal that would duplicate what is already being provided.
- 7.5 The Task Group has decided to delegate the provision of SOLD resource to officers to manage on a referred basis, coordinated through the Youth Support Service. The Task Group will be able to comment on the suitability of interventions put forward by officers to address the prevention agenda.
- 7.6 The Task Group are aware that three of the centres are located in one county councillor's area, and wanted to explore appropriate solutions. Therefore nominations for the chairman of the Centre Based Youth Work Steering Board is to be discussed further and recommendations to be brought back at a later date.

- 7.7 Note that the local committee (Woking) has a Small Grants allocation of £17,000 for the year commencing 1 April 2012. This will be available to support small voluntary youth organisations with grants of £500 to £1,000 and exceptionally up to £5,000.

8 REASONS FOR RECOMMENDATIONS

- 8.1 The recommendations will:
- a) support the council's priority to achieve "zero NEET" that is for 100% of young people aged 16 to 19 to be in education, training or employment.
 - b) support the council's priority that more young people are safe from crime and anti-social behaviour.
 - c) increase delivery of youth work locally.

9 WHAT HAPPENS NEXT

- 9.1 The next steps will be for officers to draft a commissioning specification to invite proposals from the framework suppliers.
- 9.2 A mini competition will take place where short listed suppliers will present their proposals to the Task Group. A recommendation on award of contracts will be brought to the next meeting of the local committee for approval.
- 9.3 It is anticipated that the new provider will be in place for 1 April 2012.

LEAD OFFICER:	Garath Symonds, Assistant Director for Young People
TELEPHONE NUMBER:	0208 541 9023
E-MAIL:	Garath.Symonds@surreycc.gov.uk
CONTACT OFFICER:	Anthony Durno, Head of Youth Development Service
TELEPHONE NUMBER:	01372 371 619
E-MAIL:	anthony.durno@surreycc.gov.uk
BACKGROUND PAPERS:	Services for young people in Woking – briefing for elected members (issued May 2011)